

119TH CONGRESS  
1ST SESSION

**H. R.** \_\_\_\_\_

To protect the name, image, and likeness rights of student athletes and to promote fair competition among intercollegiate athletics, and for other purposes.

---

IN THE HOUSE OF REPRESENTATIVES

M\_\_\_\_ introduced the following bill; which was referred to the  
Committee on \_\_\_\_\_

---

**A BILL**

To protect the name, image, and likeness rights of student athletes and to promote fair competition among intercollegiate athletics, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Student Compensation  
5 and Opportunity through Rights and Endorsements Act  
6 of 2025” or the “SCORE Act”.

7 **SEC. 2. DEFINITIONS.**

8 In this Act:

9 (1) AGENT.—The term “agent”—

1 (A) means an individual representing a  
2 student athlete with respect to a name, image,  
3 and likeness agreement or other agreement for  
4 compensation; and

5 (B) does not include such representation  
6 by an immediate family member of the student  
7 athlete.

8 (2) ASSOCIATED ENTITY OR INDIVIDUAL.—

9 (A) IN GENERAL.—With respect to an in-  
10 stitution, the term “associated entity or indi-  
11 vidual” means—

12 (i) an entity known or should have  
13 been known to the athletics department  
14 staff of an institution to exist, in signifi-  
15 cant part, for the purpose of—

16 (I) promoting or supporting a  
17 particular institution’s intercollegiate  
18 athletics or student athletes; or

19 (II) creating or identifying oppor-  
20 tunities relating to name, image and  
21 likeness agreements solely for the stu-  
22 dent athletes of a particular institu-  
23 tion;

24 (ii) an individual who is or was a  
25 member, employee, director, officer, owner,

1 or other representative of an entity de-  
2 scribed in clause (i);

3 (iii) an individual who directly or indi-  
4 rectly (including through contributions by  
5 an affiliated entity or family member) has  
6 contributed more than \$50,000 over the  
7 lifetime of the individual to a particular in-  
8 stitution or to an entity described in clause  
9 (i);

10 (iv) an individual or entity that—  
11 (I) is directed or requested by the  
12 athletics department staff of an insti-  
13 tution to assist in the recruitment or  
14 retention of prospective student ath-  
15 letes or student athletes; or

16 (II) otherwise assists in the re-  
17 cruitment or retention of prospective  
18 student athletes or student athletes;  
19 or

20 (v) any entity (other than a publicly  
21 traded corporation) owned, controlled, op-  
22 erated by, or otherwise affiliated with the  
23 individuals or entities described in clauses  
24 (i) through (iv).

1 (B) EXCLUSIONS.—The term “associated  
2 entity or individual” does not include—

3 (i) an immediate family member of a  
4 student athlete; or

5 (ii) a person or entity that—

6 (I) licenses trademark rights of  
7 the institution; and

8 (II) does not—

9 (aa) license name, image,  
10 and likeness rights of student  
11 athletes; or

12 (bb) make payments ear-  
13 marked or designated to fund  
14 name, image, or likeness licenses  
15 or other payments to student  
16 athletes.

17 (3) COLLEGE SPORTS REVENUE.—The term  
18 “college sports revenue” means, regardless of wheth-  
19 er an institution has legal title, revenues received by  
20 an institution—

21 (A) for sales of admissions to intercolle-  
22 giate athletic competitions, including actual  
23 monetary revenues received by or for the benefit  
24 of institutions for suite licenses, except for—

25 (i) any associated philanthropy; and

1 (ii) the use of suites for any purposes  
2 not related to student athletic events (e.g.  
3 concerts);

4 (B) from participation in intercollegiate  
5 athletic competitions held at other institutions,  
6 including payments received due to cancella-  
7 tions of intercollegiate athletic competitions;

8 (C) for radio, television, internet, digital  
9 and e-commerce rights, including media rights  
10 revenue distributed by a conference to members  
11 of the conference, if applicable;

12 (D) from an interstate intercollegiate ath-  
13 letic association, including revenue distribu-  
14 tions, grants, travel reimbursements from inter-  
15 state intercollegiate athletic association cham-  
16 pionships, and payments received from an inter-  
17 state intercollegiate athletic association for  
18 hosting a championship;

19 (E) by conference distribution, excluding  
20 portions of distributions relating to media  
21 rights described in subparagraph (C) and inter-  
22 state intercollegiate athletic association dis-  
23 tributions described in subparagraph (D);

1 (F) that is generated by a post-season  
2 football bowl and distributed to members of a  
3 conference;

4 (G) for sponsorships, licensing agreements,  
5 advertisements, royalties, and in-kind products  
6 and services as part of a sponsorship agree-  
7 ment;

8 (H) from a post-season football bowl game,  
9 including expense reimbursements and ticket  
10 sales; and

11 (I) any additional categories of revenue an  
12 interstate intercollegiate athletic association,  
13 pursuant to its procedures, includes to establish  
14 the pool limit.

15 (4) COMPENSATION.—The term “compensa-  
16 tion”—

17 (A) means any kind of payment or remun-  
18 eration in cash, benefits, awards, or any other  
19 form, including, but not limited to, payments  
20 for—

21 (i) licenses relating to, or the use of,  
22 name, image, and likeness rights; and

23 (ii) any other Federal or State intel-  
24 lectual or intangible property right; and

25 (B) does not include—

1 (i) grants-in-aid;

2 (ii) Federal Pell Grants or other Fed-  
3 eral or State grants unrelated to and not  
4 awarded with regard to participation in  
5 intercollegiate athletics;

6 (iii) health insurance or the costs of  
7 health care, including such costs that are  
8 wholly or partly self-funded by an institu-  
9 tion, interstate intercollegiate athletic asso-  
10 ciation, or conference;

11 (iv) disability or loss-of-value insur-  
12 ance, including such insurance that is  
13 wholly or partly self-funded by an institu-  
14 tion, interstate intercollegiate athletic asso-  
15 ciation, or conference;

16 (v) career counseling, job placement  
17 services, or other guidance available to all  
18 students at an institution;

19 (vi) payment of hourly wages or bene-  
20 fits for work actually performed (and not  
21 for participation in intercollegiate ath-  
22 letics) at a rate commensurate with the  
23 going rate in the locality of an institution  
24 for similar work;

1 (vii) academic awards paid to student  
2 athletes by institutions;

3 (viii) provision of financial literacy or  
4 tax education resources and guidance; or

5 (ix) any program to connect student  
6 athletes with employers and facilitate em-  
7 ployment opportunities, if—

8 (I) the financial terms of such  
9 employment opportunities are con-  
10 sistent with the terms offered to simi-  
11 larly situated employees who are not  
12 student athletes; and

13 (II) such program is not used to  
14 induce a student athlete to attend a  
15 particular institution.

16 (5) CONFERENCE.—The term “conference”  
17 means an organization or association that—

18 (A) has as members 2 or more institutions;

19 and

20 (B) arranges championships and sets rules  
21 for intercollegiate athletic competitions.

22 (6) COST OF ATTENDANCE.—The term “cost of  
23 attendance”—



1 (A) has the meaning given the term in sec-  
2 tion 472 of the Higher Education Act of 1965  
3 (20 U.S.C. 1087ll); and

4 (B) shall be calculated by the financial aid  
5 office of an institution applying the same stand-  
6 ards, policies, and procedures for all students.

7 (7) GRANT-IN-AID.—The term “grant-in-aid”  
8 means a scholarship, grant, stipend, or other form of  
9 financial assistance, including the provision of tui-  
10 tion, room, board, books, or funds for fees or per-  
11 sonal expenses, that—

12 (A) is paid or provided by an institution to  
13 a student for the undergraduate or graduate  
14 course of study of such student; and

15 (B) is in an amount that does not exceed  
16 the cost of attendance for such student at the  
17 institution.

18 (8) IMAGE.—With respect to a student athlete,  
19 the term “image” means a picture or a video that  
20 identifies, is linked to, or is reasonably linkable to  
21 the student athlete.

22 (9) INSTITUTION.—The term “institution” has  
23 the same meaning given the term “institution of  
24 higher education” in section 101 of the Higher Edu-  
25 cation Act of 1965 (20 U.S.C. 1001).

1 (10) INTERCOLLEGIATE ATHLETICS.—The term  
2 “intercollegiate athletics”—

3 (A) means a sport played between varsity  
4 sports teams for which eligibility requirements  
5 for participation by student athletes are estab-  
6 lished by an interstate intercollegiate athletic  
7 association; and

8 (B) does not include a recreational, intra-  
9 mural, or club sport.

10 (11) INTERCOLLEGIATE ATHLETIC COMPETI-  
11 TION.—The term “intercollegiate athletic competi-  
12 tion” means any contest, game, meet, match, tour-  
13 nament, regatta, or other event in which student  
14 athletes or varsity sports teams compete.

15 (12) INTERSTATE INTERCOLLEGIATE ATHLETIC  
16 ASSOCIATION.—The term “interstate intercollegiate  
17 athletic association” means—

18 (A) a nonprofit organization, an associa-  
19 tion, or any other group incorporated in the  
20 United States that—

21 (i) sets common rules, standards, pro-  
22 cedures, or guidelines for the administra-  
23 tion and regulation of intercollegiate ath-  
24 letics;

1 (ii) has as members 2 or more institu-  
2 tions or conferences with members that are  
3 located in different States; and

4 (iii) has rules or bylaws prohibiting  
5 members from providing prohibited com-  
6 pensation to student athletes or other par-  
7 ticipants in intercollegiate athletic competi-  
8 tions; and

9 (B) does not include a corporation, an as-  
10 sociation, or any other group affiliated with  
11 professional athletic competition.

12 (13) LIKENESS.—With respect to a student  
13 athlete, the term “likeness” means a physical or dig-  
14 ital depiction or representation that identifies, is  
15 linked to, or is reasonably linkable to the student  
16 athlete.

17 (14) NAME.—With respect to a student athlete,  
18 the term “name” means the first, middle, or last  
19 name, nickname, or former name of the student ath-  
20 lete when used in a context that identifies, is linked  
21 to, or is reasonably linkable to the student athlete.

22 (15) NAME, IMAGE, AND LIKENESS AGREE-  
23 MENT.—The term “name, image, and likeness agree-  
24 ment” means a contract or similar agreement in  
25 which a student athlete licenses, authorizes, or oth-

1       erwise is in relation to the commercial use of the  
2       name, image, or likeness of the student athlete.

3           (16) NAME, IMAGE, AND LIKENESS RIGHTS.—

4       The term “name, image, and likeness rights” means  
5       rights recognized under Federal or State law that  
6       allow an individual to control and profit from the  
7       commercial use of the name, image, likeness, and  
8       persona of the individual, including all of the rights  
9       commonly referred to as “publicity rights”.

10          (17) POOL LIMIT.—The term “pool limit”  
11       means a dollar amount which shall constitute no less  
12       than 22 percent of college sports revenue, that—

13           (A) is calculated and published pursuant to  
14       the procedures of an interstate intercollegiate  
15       athletic association; and

16           (B) serves as the annual maximum amount  
17       that an institution may provide to student ath-  
18       letes in direct payments.

19          (18) PROHIBITED COMPENSATION.—The term  
20       “prohibited compensation” means—

21           (A) receipt (or entry into an agreement for  
22       receipt) of compensation by a student athlete  
23       from an associated entity or individual of an in-  
24       stitution at which a student athlete is enrolled,  
25       or is being recruited, for any name, image, and

1 likeness license or payment, or any other license  
2 or payment, unless the payment or license is for  
3 a valid business purpose related to the pro-  
4 motion or endorsement of goods or services pro-  
5 vided to the general public for profit, with com-  
6 pensation at rates and terms commensurate  
7 with compensation paid to similarly situated in-  
8 dividuals with comparable name, image, and  
9 likeness value who are not student athletes or  
10 prospective student athletes at such institution;

11 (B) payment of compensation to prospec-  
12 tive student athletes or student athletes enrolled  
13 at an institution made by or on behalf of such  
14 institution if such payments in the aggregate  
15 exceed the annual pool limit as set forth by the  
16 interstate intercollegiate athletic association; or

17 (C) payment of compensation in violation  
18 of applicable rules or bylaws of an interstate  
19 intercollegiate athletic association.

20 (19) PROSPECTIVE STUDENT ATHLETE.—The  
21 term “prospective student athlete” means an indi-  
22 vidual whose enrollment is solicited through actions  
23 of, or done at the direction of, an institutional staff  
24 member or by an associated entity or individual for  
25 the purpose of securing the prospective student ath-

1 lete’s ultimate participation in intercollegiate ath-  
2 letics at the institution.

3 (20) STATE.—The term “State” includes any  
4 State, commonwealth, territory, or possession of the  
5 United States, and any political subdivision of a  
6 State, commonwealth, territory, or possession.

7 (21) STUDENT ATHLETE.—The term “student  
8 athlete” means an individual who—

9 (A) is enrolled as a student at an institu-  
10 tion; and

11 (B) is a member of or on the roster of a  
12 varsity sports team.

13 (22) VARSITY SPORTS TEAM.—The term “var-  
14 sity sports team” means a sports team that consists  
15 of student athletes and that is organized by an insti-  
16 tution for the purpose of intercollegiate athletic com-  
17 petition.

18 **SEC. 3. PROTECTION OF NAME, IMAGE, AND LIKENESS**

19 **RIGHTS OF STUDENT ATHLETES.**

20 (a) RIGHT TO ENTER INTO NAME, IMAGE, AND  
21 LIKENESS AGREEMENTS.—

22 (1) IN GENERAL.—Except as provided in para-  
23 graph (2), an institution, interstate intercollegiate  
24 athletic association, or conference may not restrict

1 the ability of a student athlete to enter into a name,  
2 image, and likeness agreement.

3 (2) EXCEPTIONS.—An institution may restrict  
4 the ability of a student athlete to enter into a name,  
5 image, and likeness agreement that, with respect to  
6 the institution at which the student athlete is en-  
7 rolled or the interstate intercollegiate athletic asso-  
8 ciation or conference of which such institution is a  
9 member—

10 (A) violates the institution’s code of stu-  
11 dent conduct; or

12 (B) conflicts with the terms of an agree-  
13 ment or a contract to which the institution is  
14 a party.

15 (3) DISCLOSURE.—

16 (A) IN GENERAL.—Not later than 30 busi-  
17 ness days after the date on which a student  
18 athlete executes or agrees to the terms of pay-  
19 ment for a name, image, and likeness agree-  
20 ment, the student athlete shall disclose the  
21 terms of such agreement—

22 (i) to the institution at which the stu-  
23 dent athlete is enrolled; and

24 (ii) if required by an interstate inter-  
25 collegiate athletic association’s rule, to an

1 interstate intercollegiate athletic associa-  
2 tion of which the institution that the stu-  
3 dent athlete is enrolled or will be enrolled  
4 is a member, in accordance with the inter-  
5 state intercollegiate athletic association's  
6 rules and procedures.

7 (B) EXCEPTION.—Subparagraph (A) shall  
8 not apply to a student athlete who receives less  
9 than \$600 annually (to be annually adjusted for  
10 inflation using the Consumer Price Index for  
11 all-urban consumers published by the Bureau of  
12 Labor Statistics) in compensation under the  
13 name, image, and likeness agreement into which  
14 the student athlete has entered.

15 (C) RELEASE OF INFORMATION.—

16 (i) An institution may not release any  
17 information disclosed by a student athlete  
18 pursuant to subparagraph (A) without the  
19 express written consent of the student ath-  
20 lete or the agent of the student athlete.

21 (ii) An interstate intercollegiate ath-  
22 letic association may release information  
23 disclosed by a student athlete in accord-  
24 ance with section 5(2) of this Act.



1 (b) RIGHT TO REPRESENTATION.—An institution,  
2 interstate intercollegiate athletic association, or conference  
3 may not restrict the eligibility for intercollegiate athletics,  
4 or any event or activity relating to intercollegiate athletics,  
5 of a student athlete based on the student athlete having  
6 obtained an agent.

7 **SEC. 4. AMENDING SPORTS AGENT RESPONSIBILITY AND**  
8 **TRUST ACT.**

9 The Sports Agent Responsibility and Trust Act (15  
10 U.S.C. 7801 note) is amended—

11 (1) in section 3(b)(3), by striking “Warning to  
12 Student Athlete: If you agree orally or in writing to  
13 be represented by an agent now or in the future you  
14 may lose your eligibility to compete as a student ath-  
15 lete in your sport.” and inserting “Notice to Student  
16 Athlete:”; and

17 (2) by adding at the end the following:

18 **“SEC. 9. REGISTRATION REQUIREMENT.**

19 “(a) REQUIREMENT.—An athlete agent who assists  
20 a student athlete with an endorsement contract or other  
21 agreement for compensation shall register with an inter-  
22 state intercollegiate athletic association as described in  
23 section 5(1) of the Student Compensation and Oppor-  
24 tunity through Rights and Endorsements Act of 2025.

1 “(b) INTERSTATE INTERCOLLEGIATE ATHLETIC AS-  
2 SOCIATION DEFINED.—In this section, the term ‘inter-  
3 state intercollegiate athletic association’ has the meaning  
4 given the term in section 2 of the Student Compensation  
5 and Opportunity through Rights and Endorsements Act  
6 of 2025.”.

7 **SEC. 5. REQUIREMENTS APPLICABLE TO CERTAIN INSTITU-**  
8 **TIONS.**

9 (a) INSTITUTIONS.—An institution shall fulfill the re-  
10 quirements described in subsection (b) if the institution—

11 (1) provides the equivalent of at least 50 full  
12 grants-in-aid to student athletes in sports other than  
13 football and basketball, as determined by the ratio  
14 of athletically related financial aid received to the  
15 student athlete’s cost of attendance; and

16 (2) competes in intercollegiate athletics such  
17 that at least 50 percent of the competitions in a  
18 given sport and season are against institutions that  
19 satisfy the criterion described in paragraph (1).

20 (b) REQUIREMENTS.—The requirements described in  
21 this subsection are—

22 (1) provide comprehensive academic support  
23 and career counseling services to student athletes,  
24 including life skills development programs covering  
25 mental health, strength and conditioning, nutrition,

1 name, image, and likeness (NIL) education, finan-  
2 cial literacy, career readiness, transfer processes,  
3 and sexual violence prevention;

4 (2) provide medical and health benefits to stu-  
5 dent athletes including—

6 (A) provision of medical care, including  
7 payment of out-of-pocket expenses, for an ath-  
8 letically related injury incurred during the stu-  
9 dent athlete's involvement in intercollegiate ath-  
10 letics for the institution, including for a period  
11 of at least two years following graduation or  
12 separation with the institution or coverage  
13 under a catastrophic injury insurance program  
14 offered by an interstate intercollegiate athletic  
15 association;

16 (B) provision of mental health services and  
17 support, including mental health educational  
18 materials and resources;

19 (C) an administrative structure that pro-  
20 vides independent medical care and affirms the  
21 unchallengeable autonomous authority of pri-  
22 mary athletics health care providers (team phy-  
23 sicians and athletic trainers) to determine med-  
24 ical management and return-to-play decisions  
25 related to student athletes; and

1 (D) a requirement that member institu-  
2 tions certify insurance coverage for medical ex-  
3 penses resulting from athletically related inju-  
4 ries sustained by student athletes;

5 (3) maintain an athletics grant-in-aid during  
6 the period of that grant-in-aid (contingent on the  
7 student athlete's academic eligibility, continued par-  
8 ticipation as a member of a varsity sports team and  
9 compliance with additional nonathletically related  
10 conditions set by the institution) regardless of a stu-  
11 dent athlete's—

12 (A) athletic performance;

13 (B) contribution to a team's success;

14 (C) injury, illness, or physical or mental  
15 condition; or

16 (D) receipt of compensation pursuant to a  
17 name, image and likeness contract; and

18 (4) provide degree completion programs that  
19 provide financial aid, at a minimum tuition and fees,  
20 and course-related books to a former student athlete  
21 to complete their first baccalaureate degree in ac-  
22 cordance with the policies of an IIAA.

23 (c) BENEFITS.—An institution may provide the re-  
24 quired benefits in conjunction with a conference or inter-  
25 collegiate athletic association of which it is a member.

1 **SEC. 6. ROLES OF INTERSTATE INTERCOLLEGIATE ATH-**  
2 **LETIC ASSOCIATIONS.**

3 An interstate intercollegiate athletic association  
4 may—

5 (1) establish a process to collect and publicly  
6 share aggregated and anonymized data related to  
7 name, image, and likeness agreements submitted by  
8 student athletes pursuant to section 3(a)(3)(A);

9 (2) establish and enforce rules relating to—

10 (A) the manner in which and the time pe-  
11 riod during which student athletes may be re-  
12 cruited for intercollegiate athletics;

13 (B) prohibiting a student athlete from re-  
14 ceiving prohibited compensation;

15 (C) the transfer of a student athlete be-  
16 tween institutions;

17 (D) the eligibility of a student athlete to  
18 participate in intercollegiate athletics, such as  
19 rules establishing the number of seasons or  
20 length of time for which a student athlete is eli-  
21 gible to compete, academic standards, and code  
22 of conduct;

23 (E) the membership of the interstate inter-  
24 collegiate athletic association, under which such  
25 interstate intercollegiate athletic association  
26 may—

1 (i) remove member; and

2 (ii) set rules and regulations for mem-  
3 bership qualifications and participation;  
4 and

5 (F) agreements between a student athlete  
6 and an institution under which the institution  
7 provides a percentage of college sports revenue,  
8 in accordance with the pool limit, to student  
9 athletes on an annual basis; and

10 (3) organize championships for intercollegiate  
11 athletic competitions.

12 **SEC. 7. LIMITATION ON LIABILITY.**

13 **【text placeholder】**

14 **SEC. 8. PREEMPTION.**

15 (a) IN GENERAL.—A State, or political subdivision  
16 of a State, may not maintain, enforce, prescribe, or con-  
17 tinue in effect any law, rule, regulation, requirement,  
18 standard, or other provision having the force and effect  
19 of law of the State, or political subdivision of the State,  
20 that—

21 (1) is related to this Act;

22 (2) governs or regulates the compensation, pay-  
23 ment, benefits, employment status, or eligibility of a  
24 prospective student athlete or student athlete in  
25 intercollegiate athletics;

1 (3) limits or restricts a right provided to a con-  
2 ference, an institution, or an interstate intercolle-  
3 giate athletic association under this Act;

4 (4) concerns a right of a student athlete to re-  
5 ceive compensation or other payments or benefits di-  
6 rectly or indirectly from any institution, associated  
7 entity or individual, conference, or interstate inter-  
8 collegiate athletic association; or

9 (5) requires a release of or license to use the  
10 name, image, and likeness rights (or requires a  
11 name, image, and likeness agreement) from or with  
12 any individual or group of participants in an inter-  
13 collegiate athletic competition (or a spectator at an  
14 intercollegiate athletic competition) for audio-visual,  
15 audio, or visual broadcasts or other distributions of  
16 such intercollegiate athletic competition.

17 (b) STUDENT ATHLETES NOT EMPLOYEES.—Not-  
18 withstanding any other provision of Federal or State law,  
19 a student athlete may not be considered an employee of  
20 an institution, conference, or interstate intercollegiate ath-  
21 letic association for purposes of (or as a basis for imposing  
22 liability or awarding damages or other monetary relief  
23 under) any Federal or State law based on the student ath-  
24 lete's receipt of compensation, or of any payments or bene-

1 fits excluded from the definition of compensation pursuant  
2 to section 2 of this Act, or and 1 or more of the following:

3 (1) Receipt by the student athlete of—

4 (A) compensation; or

5 (B) anything listed in section 2(3)(B).

6 (2) Membership of the student athlete on any  
7 varsity sports team.

8 (3) Participation by the student athlete in  
9 intercollegiate athletics.

10 (4) Imposition of requirements, controls, or re-  
11 strictions on the student athlete by the institution at  
12 which such student athlete is enrolled related to the  
13 participation of the student athlete in intercollegiate  
14 athletics.

15 (c) STATE OR POLITICAL SUBDIVISION OF A  
16 STATE.—In this section, the term “State or political sub-  
17 division of a State” does not include an institution.